

Employee Post-Travel Disclosure of Travel Expenses

Date/Time Stamp:

RECEIVED
SECRETARY OF THE SENATE
PUBLIC RECORDS

2022 JAN 11 AM 11:33

Post-Travel Filing Instructions: Complete this form within 30 days of returning from travel. Submit all forms to the Office of Public Records in 232 Hart Building.

In compliance with Rule 35.2(a) and (c), I make the following disclosures with respect to travel expenses that have been or will be reimbursed/paid for me. I also certify that I have attached:

☐ The original Employee Pre-Travel Authorization (Form RE-1), AND

☐ A copy of the Private Sponsor Travel Certification Form with all attachments (itinerary, invitee list, etc.)

HDI, Horn of Africa Ed. Development Fund, Cheetah Conservation, Somaliland-American Health Assoc.
Private Sponsor(s) (list all): IPCS, AGI

Travel date(s): Dec 11-18 2021

Name of accompanying family member (if any): N/A

Relationship to Traveler: ☐ Spouse ☐ Child

IF THE COST OF LODGING DID NOT INCREASE DUE TO THE ACCOMPANYING SPOUSE OR DEPENDENT CHILD, ONLY INCLUDE LODGING COSTS IN EMPLOYEE EXPENSES. (Attach additional pages if necessary.)

Expenses for Employee:

	Transportation Expenses	Lodging Expenses	Meal Expenses	Other Expenses (Amount & Description)
<input type="checkbox"/> Good Faith Estimate			95.69	130- COVID test
<input checked="" type="checkbox"/> Actual Amount				

Expenses for Accompanying Spouse or Dependent Child (if applicable):

	Transportation Expenses	Lodging Expenses	Meal Expenses	Other Expenses (Amount & Description)
<input type="checkbox"/> Good Faith Estimate				
<input type="checkbox"/> Actual Amount				

Provide a description of all meetings and events attended. See Senate Rule 35.2(c)(6). (Attach additional pages if necessary.): see Attached

1/11/22
(Date)

Scott Gruber
(Printed name of traveler)


(Signature of traveler)

TO BE COMPLETED BY SUPERVISING MEMBER/OFFICER:

I have made a determination that the expenses set out above in connections with travel described in the Employee Pre-Travel Authorization form, are necessary transportation, lodging, and related expenses as defined in Rule 35.

1/11/22
(Date)


(Signature of Supervising Senator/Officer)



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

U.S. Congressional Visit to Somaliland
Saturday, December 11 – Saturday, December 18, 2021
Tentative Agenda

Mission goals:

The goal of this trip is to get a better understanding of the complexities of the region through meetings with the Somaliland government, business, environmental and cultural leaders.

Relevance to official duties:

Somaliland, with its strategic location in the Horn of Africa, is very important to U.S. interests in the region in the current geopolitical situation. It is crucial for all Members of Congress to get a better understanding of current dynamics and strategic concerns.

Saturday, December 11, 2021

10:25 AM Departure from Washington, DC (Flight B777-EK232 Emirates)

Sunday, December 12, 2021

08:20 AM Arrival at Dubai International Airport, UAE

11:00 AM Check-in Le Meridien Dubai Hotel & Conference Centre,
Airport Rd - Garhoud - Dubai - United Arab Emirates

Monday, December 13, 2021

06:30 AM Departure from Dubai International Airport (Flight D3-189 Dallo)

09:00 AM Arrival at Hargeisa International Airport, Somaliland

12:00 PM Check-in Ambassador Hotel
Airport Road, Hargeisa
Phone: +252 2 566666

12:00 PM – 1:00 PM Staff time

2:00 PM – 3:00 PM Organizational Lunch at the Hotel





THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

3:15 PM – 3:45 PM

Briefing at Cheetah Conservation Fund Safe House

Participants will receive a brief overview of CCF's activities, tour safe house facilities for cheetahs. They will have a chance to observe how greater conservation strategy translates into daily tasks. The delegation will have an opportunity to meet the local staff who care for cheetahs saved from illegal traffickers.

3:45 PM – 4:15 PM

Meeting with Minister Environment and Rural Development of Somaliland, Ms. Shukri Haji Ismail Bandare at Cheetah Conservation Fund Safe House

Participants will discuss environmental challenges facing Somaliland. They will discuss the impact of climate change, like prolonged drought and loss of grazing land, on the local economy.

4:30 PM – 5:30 PM

Meeting with the Foreign Affairs Committee of Somaliland and Parliamentarians at the Ambassador Hotel

6:00 PM – 7:00 PM

Meeting with women civil society organizations at the Hotel.

Participants will have an opportunity to discuss issues concerning gender equality and women's rights, women's access to education in Somaliland. The participant will meet with representatives of member organizations of NAGAAD Network, which advocates for women's empowerment in all aspects of their lives.

7:30 PM – 9:00 PM

Welcoming Dinner hosted by IPCS
Keynote Speaker: HE FM Dr. Essa Abdirahman Kayd

Dr. Essa Abdirahman Kayd, Minister of Foreign Affairs & International Cooperation, will address the delegation participants and guests at the dinner. The discussion focused on regional issues affecting Somaliland.





THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

Tuesday, December 14, 2021

- 7:00 AM – 8:45 AM** Breakfast at the Hotel
- 9:00 AM – 11:30 AM** Meeting with Mr. Muse Bihi Abdi, President of Somaliland and his Cabinet
- The meeting will allow participants to discuss the most pressing issues concerning Somaliland and its role in the region. The discussion will focus on the current economic and political situation.*
- 12:00 PM – 12:45 PM** Visit to Abaarso School, Maroodi Jeex, Campus Tour
- The delegation will visit an internationally recognized 7th-12th grade co-ed boarding school just outside of Hargeisa. Opportunity to discuss education access and educational opportunities of local students.*
- 1:00 PM – 2:00 PM** Lunch with students and staff
- Opportunity to meet and engage in informal conversations with local students and staff.*
- 2:00 PM – 3:00 PM** Meeting and discussion with the leadership of Abaarso Network
- The delegation will discuss the challenges of running educational institutions in Somaliland. Participants will meet with Abaarso Network's Executive Director Robert Kaufman, Chief Financial Officer Nora Harless, Founder & Executive Director Abaarso -Kaabe Schools Harry Lee.*
- 4:00 PM – 5:00 PM** Meeting with the Leadership of Cheetah Conservation Fund at the Hotel
- The delegation will discuss conservation efforts in the region. Participants will have a chance to learn about CCF's initiatives to end illegal cheetah trafficking and its efforts to establish the first national park in Somaliland. Participants will meet with Dr. Laurie Marker, CCF's founder and conservation biologist.*
- 5:00 PM – 6:30 PM** Staff time





THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

7:00 PM – 8:00 PM

Meeting with Hargeisa General Hospital leadership at the Ambassador Hotel

The delegation will meet with the leadership of the largest public hospital, discuss the local public health sector.

8:00 PM – 10:00 PM

Working dinner hosted by Abaarso Network and Somaliland Chamber of Commerce

The delegation will have the opportunity to meet local business leaders and discuss the local economy.

Wednesday, December 15, 2021

6:00 AM – 7:00 AM

Breakfast at the Hotel

7:00 AM

Depart for Berbera (ground transportation)

8:00 AM – 9:00 AM

Visit to Laas Geel - Somaliland Ancient Rock Painting,

Visit proposed UNESCO site; 20,000 years-old site in need of protection. Opportunity for participants to learn about region-specific political challenges in obtaining world heritage status. Discussion regarding the importance of cultural/archeological preservation in light of budgetary constraints of developing economies.

10:00 AM – 12:00 PM

Visit to Berbera Airport.

The delegation will visit the longest runway in Africa, used as a space shuttle emergency landing site. Discussion of importance in light of U.S. defense interests.

12:00 PM – 2:00 PM

Visit to Berbera Port.

The delegation will tour the port and meet with port officials and Coast Guard. The discussion will focus on the strategic importance of the port to regional and U.S. interests.





THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

- 2:00 PM – 2:30 PM Working lunch with port officials
- 3:00 PM – 5:30 PM Return to Hargeisa (ground transportation)
- 5:30 PM – 7:00 PM Staff time at the Hotel
- 7:15 PM – 9:00 PM Working dinner hosted by leaders of political parties

The delegation will have a chance to meet and engage with local political leaders—overview of the current political situation. Participants will have the opportunity to meet with representatives of all major political parties in Somaliland: Somaliland National Party, Kulmiye Peace, Unity and Development Party, Justice and Welfare Party. (Pending Confirmation)

Thursday, December 16, 2021

- 6:00 AM– 7:00 AM Breakfast at the Hotel
- 7:00 AM – 9:00 AM Meeting with Leadership of the University of Hargeisa.

The delegation will meet with the leadership of the University of Hargeisa, a public and largest university in Somaliland. The participants will have a chance to explore the possibilities of student exchanges.

- 10:00 AM – 11:30 AM Visit to newly established Geed Deeble National Park for wildlife preservation.

Visit to Geed Deeble, the build site of CCF's Cheetah Rescue & Conservation Centre and Somaliland's first proposed National Park for wildlife. Driving tour and walking tour with a presentation. Discuss environmental issues and wildlife conservation.

- 11:30 AM – 12:00 PM Return to the hotel and staff time
- 1:00 PM – 1:30 PM Lunch at the Hotel
- 1:30 PM – 2:30 PM Drive to Barwaaqo University
- 2:30 PM – 5:00 PM Visit Barwaaqo University,





THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

Visit Somaliland's first residential women's university. Barwaaqo University is a teacher's college and Somaliland's only all-female university. The delegation will tour campus, meet with students and staff, discuss educational opportunities, explore the possibility of exchanges.

5:00 PM – 7:00 PM

Return to the Hotel and staff time

7:00 PM – 9:30 PM

Dinner at the Hargeisa Cultural Center (HCC)

Participants will have the opportunity to learn about HCC's cultural programming in the region, projects promoting freedom of expression, its mission to empower young creative leaders, increase participation of women in cultural and educational programs. The participants will have a chance to explore the possibility of cultural exchanges.

Friday, December 17, 2021

7:35 AM

Departure from Hargeisa International Airport, Somaliland

12:00 PM

Arrival at Sharjah International Airport

2:00 PM

Check-in Movenpick Hotel
Jumeirah Lakes Towers - Dubai
United Arab Emirates

Saturday, December 18, 2021

02:30 AM

Departure from Dubai International Airport, UAE



Date/Time Stamp:

EMPLOYEE PRE-TRAVEL AUTHORIZATION

Pre-Travel Filing Instructions: Complete and submit this form at least 30 days prior to the travel departure date to the Select Committee on Ethics in SH-220. Incomplete and late travel submissions will not be considered or approved. This form must be typed and is available as a fillable PDF on the Committee's website at ethics.senate.gov. Retain a copy of your entire pre-travel submission for your required post-travel disclosure.

Name of Traveler: Scott Graber

Employing Office/Committee: Senator Graham

Private Sponsor(s) (list all): HDI, Horn of Africa Ed. Development Fund, Cheetah Conservation Fund, Somaliland-American Health Assoc. IPCS, AGI

Travel date(s): Dec 11-18 2021

Note: If you plan to extend the trip for any reason you must notify the Committee.

Destination(s): Hargeisa, Somaliland

Explain how this trip is specifically connected to the traveler's official or representational duties:

Scott is Chief Counsel to Senator Graham and oversees a portfolio consisting of appropriations, trade, interior, and environment. Senator Graham is ranking members of the State and Foreign Operations subcommittee & member of the appropriations committee which has oversight of the state department, regional funding, and DOD. Senator Graham plays an active role supporting and drafting illegal wildlife trade and money laundering legislation through Judiciary and EPW Committee. Scott's participation will provide both a oversight and education role and allow him to draft funding and legislative bills related to conservation and State Dept.

Name of accompanying family member (if any): N/A

Relationship to Employee: ☐ Spouse ☐ Child

I certify that the information contained in this form is true, complete and correct to the best of my knowledge:

12-3-21

(Date)



(Signature of Employee)

TO BE COMPLETED BY SUPERVISING SENATOR/OFFICER (President of the Senate, Secretary of the Senate, Sergeant at Arms, Secretary for the Majority, Secretary for the Minority, and Chaplain):

Senator Lindsey Graham

Scott Graber

I, Senator Lindsey Graham hereby authorize Scott Graber

(Print Senator's/Officer's Name)

(Print Traveler's Name)

an employee under my direct supervision, to accept payment or reimbursement for necessary transportation, lodging, and related expenses for travel to the event described above. I have determined that this travel is in connection with his or her duties as a Senate employee or an officeholder, and will not create the appearance that he or she is using public office for private gain.

I have also determined that the attendance of the employee's spouse or child is appropriate to assist in the representation of the Senate. (signify "yes" by checking box) ☐

12-3-21

(Date)



(Signature of Supervising Senator/Officer)

Date/Time Stamp:

EMPLOYEE PRE-TRAVEL AUTHORIZATION

Pre-Travel Filing Instructions: Complete and submit this form at least 30 days prior to the travel departure date to the Select Committee on Ethics in SH-220. Incomplete and late travel submissions will not be considered or approved. This form must be typed and is available as a fillable PDF on the Committee's website at ethics.senate.gov. Retain a copy of your entire pre-travel submission for your required post-travel disclosure.

Name of Traveler: Scott Graber

Employing Office/Committee: Senator Graham

Private Sponsor(s) (list all): HDI, Horn of Africa Ed. Development Fund, Cheetah Conservation Fund, Somalilander-American Health Assoc. IPCS, AGI

Travel date(s): Dec 11-18 2021

Note: If you plan to extend the trip for any reason you must notify the Committee.

Destination(s): Hargeisa, Somaliland

Explain how this trip is specifically connected to the traveler's official or representational duties:

Scott is Chief Counsel to Senator Graham and oversees a portfolio consisting of appropriations, trade, interior, and environment. Senator Graham is ranking members of the State and Foreign Operations subcommittee & member of the appropriations committee which has oversight of the state department, regional funding, and DOD. Senator Graham plays an active role supporting and drafting illegal wildlife trade and money laundering legislation through Judiciary and EPW Committee. Scott's participation will provide both a oversight and education role and allow him to draft funding and legislative bills related to conservation and State Dept.

Name of accompanying family member (if any): N/A

Relationship to Employee: ☐ Spouse ☐ Child

I certify that the information contained in this form is true, complete and correct to the best of my knowledge:

12-3-21
(Date)


(Signature of Employee)

TO BE COMPLETED BY SUPERVISING SENATOR/OFFICER (President of the Senate, Secretary of the Senate, Sergeant at Arms, Secretary for the Majority, Secretary for the Minority, and Chaplain):

I, Senator Lindsey Graham hereby authorize Scott Graber
(Print Senator's/Officer's Name) (Print Traveler's Name)

an employee under my direct supervision, to accept payment or reimbursement for necessary transportation, lodging, and related expenses for travel to the event described above. I have determined that this travel is in connection with his or her duties as a Senate employee or an officeholder, and will not create the appearance that he or she is using public office for private gain.

I have also determined that the attendance of the employee's spouse or child is appropriate to assist in the representation of the Senate. (signify "yes" by checking box) ☐

12-3-21
(Date)


(Signature of Supervising Senator/Officer)

PRIVATE SPONSOR TRAVEL CERTIFICATION FORM

This form must be completed by any private entity offering to provide travel or reimbursement for travel to Senate Members, officers, or employees (Senate Rule 35, clause 2). Each sponsor of a fact-finding trip must sign the completed form. The trip sponsor(s) must provide a copy of the completed form to each invited Senate traveler, who will then forward it to the Ethics Committee with any other required materials. The trip sponsor(s) should **NOT** submit the form directly to the Ethics Committee. Please consult the accompanying instructions for more detailed definitions and other key information.

The Senate Member, officer, or employee **MUST** also provide a copy of this form, along with the appropriate travel authorization and reimbursement form, to the Office of Public Records (OPR), Room 232 of the Hart Building, within thirty (30) days after the travel is completed.

1. Sponsor(s) of the trip (please list all sponsors): Please see addendum: HDI, Horn of Africa Education Development Fund, Cheetah Conservation Fund, Somalilander-American Health Assoc., IPCS, AGI
2. Description of the trip: The goal of this trip is to get a better understanding of the complexities of the region through meetings with Somalilander government, business, environmental and cultural leaders;
3. Dates of travel: December 11-16, 2021
4. Place of travel: Hargeisa, Somaliland
5. Name and title of Senate invitees: Please see addendum;
6. I *certify* that the trip fits one of the following categories:
 - ☒ (A) The sponsor(s) are not registered lobbyists or agents of a foreign principal **and** do not retain or employ registered lobbyists or agents of a foreign principal **and** no lobbyist or agents of a foreign principal will accompany the Member, officer, or employee *at any point* throughout the trip.
 - OR —
 - ☐ (B) The sponsor or sponsors are not registered lobbyists or agents of a foreign principal, but retain or employ one or more registered lobbyists or agents of a foreign principal and the trip meets the requirements of Senate Rule 35.2(a)(2)(A)(i) or (ii) (*see question 9*).
7. ☒ I *certify* that the trip will not be financed in any part by a registered lobbyist or agent of a foreign principal.
 - AND —
 - ☒ I *certify* that the sponsor or sponsors will not accept funds or in-kind contributions earmarked directly or indirectly for the purpose of financing this specific trip from a registered lobbyist or agent of a foreign principal or from a private entity that retains or employs one or more registered lobbyists or agents of a foreign principal.
8. I *certify* that:
 - ☒ The trip will not in any part be planned, organized, requested, or arranged by a registered lobbyist or agent of a foreign principal except for *de minimis* lobbyist involvement.
 - AND —
 - ☒ The traveler will not be accompanied on the trip by a registered lobbyist or agent of a foreign principal except as provided for by Committee regulations relating to lobbyist accompaniment (*see question 9*).

9. **USE ONLY IF YOU CHECKED QUESTION 6(B)**

I *certify* that if the sponsor or sponsors retain or employ one or more registered lobbyists or agents of a foreign principal, one of the following scenarios applies:

- ☐ (A) The trip is for attendance or participation in a one-day event (exclusive of travel time and one overnight stay) and no registered lobbyists or agents of a foreign principal will accompany the Member, officer, or employee *on any segment* of the trip.

– OR –

- ☐ (B) The trip is for attendance or participation in a one-day event (exclusive of travel time and two overnight stays) and no registered lobbyists or agents of a foreign principal will accompany the Member, officer, or employee *on any segment* of the trip (*see questions 6 and 10*).

– OR –

- ☐ (C) The trip is being sponsored only by an organization or organizations designated under § 501(c)(3) of the Internal Revenue Code of 1986 and no registered lobbyists or agents of a foreign principal will accompany the Member, officer, or employee *at any point* throughout the trip.

10. **USE ONLY IF YOU CHECKED QUESTION 9(B)**

If the trip includes two overnight stays, please explain why the second night is practically required for Senate invitees to participate in the travel:

11. ☒ An itinerary for the trip is attached to this form. I *certify* that the attached itinerary is a detailed (hour-by-hour), complete, and final itinerary for the trip.

12. Briefly describe the role of each sponsor in organizing and conducting the trip:

Please see addendum

13. Briefly describe the stated mission of each sponsor and how the purpose of the trip relates to that mission:

Please see addendum

14. Briefly describe each sponsor's prior history of sponsoring congressional trips:

Please see addendum

15. Briefly describe the educational activities performed by each sponsor (other than sponsoring congressional trips):

Please see addendum

16. Total Expenses for Each Participant:

	Transportation Expenses	Lodging Expenses	Meal Expenses	Other Expenses
<input checked="" type="checkbox"/> Good Faith estimate	\$2,000	\$400	\$230	\$280
<input type="checkbox"/> Actual Amounts				

17. State whether a) the trip involves an event that is arranged or organized *without regard* to congressional participation or b) the trip involves an event that is arranged or organized *specifically with regard* to congressional participation:

Trip involves an event that is arranged or organized specifically with regard to congressional participation

18. Reason for selecting the location of the event or trip

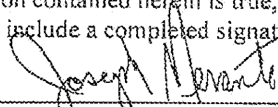
Somaliland with its strategic location in the Horn of Africa is very important to U.S. interests in region in the current geopolitical situation.

19. Name and location of hotel or other lodging facility:

Ambassador Hotel, Airport Road, Hargeisa, Somaliland

20. Reason(s) for selecting hotel or other lodging facility:

Proximity to airport and meeting locations;

21. Describe how the daily expenses for lodging, meals, and other expenses provided to trip participants compares to the maximum per diem rates for official Federal Government travel:
Daily expenses are within U.S.G. per diem rates or lower whenever possible.
22. Describe the type and class of transportation being provided. Indicate whether coach, business-class or first class transportation will be provided. If first-class fare is being provided, please explain why first-class travel is necessary:
Coach class travel will be provided.
23. ☒ I represent that the travel expenses that will be paid for or reimbursed to Senate invitees do not include expenditures for recreational activities, alcohol, or entertainment (other than entertainment provided to all attendees as an integral part of the event, as permissible under Senate Rule 35).
24. List any entertainment that will be provided to, paid for, or reimbursed to Senate invitees and explain why the entertainment is an integral part of the event:
n/a
25. I hereby *certify* that the information contained herein is true, complete and correct. (For trips involving more than one sponsor, you *must* include a completed signature page for each additional sponsor):
Signature of Travel Sponsor: 
Name and Title: Joseph Merante, Executive Director
Name of Organization: The Humpty Dumpty Institute
Address: 177 Prince Street, New York, NY 10012
Telephone Number: 202 494 0942
Fax Number:
E-mail Address: joe.merante@thehdi.org



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

Questions 12, 13, 14, 15: Describe role, mission, history, educational activities of each sponsor:

The Humpty Dumpty Institute:

One of the Humpty Dumpty Institute's (HDI) main focuses is to foster dialogue between the U.S. Congress and the United Nations. To date, over 650 Members and their staff have participated in our U.N. programs. Since 2009, HDI has developed overseas programs by which Members of the U.S. Congress and Staff Employees have had the opportunity to meet and discuss issues on an international basis. Most recently, HDI brought Congressional Delegations (incl. Staff) to Malawi, Bahrain, Sudan, Belgium, Ukraine and Uzbekistan. HDI is organizing a delegation to Somaliland to give U.S. Congressional Members and Congressional Staff an opportunity to meet Somalilander government, civic, business, environmental and cultural leaders to get a better understanding of the complexities of the area. HDI will conduct the program from start to finish, including sending invitations to Members, providing logistical arrangements, providing appropriate Ethics Committee forms for reporting, and coordinating with the U.S. Department of State and the U.S. Department of the Treasury to ensure that everything is done appropriately. HDI will also work with the additional sponsors on arranging the meeting schedule in Somaliland. HDI will accompany the participants to all meeting and make sure that the program follows the House Ethics Rules.

Horn of Africa Education Development Fund (Abaarso Network)

Abaarso Network enables transformative change through educating and empowering the human capital needed to achieve ethical and effective development. Founded in 2009, the Abaarso Network includes three world-class educational institutions that provide kindergarten through university students with critical academic fundamentals, and leadership development in Somaliland, Africa. Abaarso Network's alumni will be the new generation of educated and ethical leaders in Somaliland, solving core infrastructure challenges.

Abaarso Network has given HDI a grant to organize and conduct a U.S. Congressional Delegation to Somaliland to interact with the local government officials, business and community leaders. Abaarso Network will also be involved in planning, organizing and conducting of this trip.

Cheetah Conservation Fund (CCF)

CCF's is the global leader in research and conservation of cheetahs and dedicated to saving the cheetah in the wild. CCF is instrumental in establishing first permanent cheetah sanctuary in Somaliland.

CCF has given HDI a grant to organize and conduct a U.S. Congressional Delegation to Somaliland to interact with the local government officials, business and community leaders. CCF will also be involved in planning, organizing and conducting of this trip.

Somalilander-American Health Association (SAHA)

SAHA was founded by a group of Somalilander-American doctors, nurses and other health professionals and works to address critical public health needs impacting Somaliland's hospitals and healthcare systems. SAHA aspires to build a healthcare system in Somaliland that delivers the highest quality and affordable healthcare services to the community and the adjoining communities, helping to improve the health indices in the region.

SAH has given HDI a grant to organize and conduct a U.S. Congressional Delegation to Somaliland to interact with the local government officials, business and community leaders. SAHA will also be involved in planning, organizing and conducting of this trip.



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

The Institute for Peace and Conflict Studies (IPCS) at the University of Hargeisa

The Institute for Peace and Conflict Studies (IPCS) is a teaching and research center at the University of Hargeisa, Somaliland. It was established in 2008 by the University of Hargeisa and Eastern Mennonite University in the United States of America to provide a multidisciplinary approach to understand and address conflict and violence in the Horn of Africa. IPCS outreach activities take place both at a local and a community level in order to enhance the IPCS impact on stability at home and at the regional and international level.

IPCS will coordinate the delegation's accommodation and logistics on the ground in Somaliland.

The American Global Institute (AGI):

AGI is a 501C3 NGO based in Washington DC who is focused on the trade and use of trade and economic interaction as vehicles to promote political reform and further human rights. AGI is specifically interested in developing relations between the United States and the Arabic speaking world to advance religious tolerance and ethnic reconciliation through economic development in the region.

AGI will serve as an important liaison between HDI and local sponsors and will be involved in all areas of planning and implementation of this program.

AGI previously sponsored several Congressional Delegations (incl. Staff) to Sudan.



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

5. Names and titles of Senate invitee:

• **Congressional Staff:**

Alexandra Davis, Legislative Assistant (Sen. Chris Coons)

Elizabeth Lewis, Senior Policy Analyst – Africa (Sen. Risch)

Scott Graber, Chief Counsel (Sen. Lindsay Graham)

Anna Yelverton, Policy Adviser (Sen. Chris Coons)

Thomas Mancinelli, Foreign Policy Legislative Assistant (Sen. Chris Coons)



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

U.S. Congressional Visit to Somaliland
Saturday, December 11 – Thursday, December 16, 2021
Tentative Agenda

Mission goals:

The goal of this trip is to get a better understanding of the complexities of the region through meetings with Somaliland government, business, environmental and cultural leaders.

Relevance to official duties:

Somaliland with its strategic location in the Horn of Africa is very important to U.S. interests in region in the current geopolitical situation. It is crucial for all Members of Congress to get a better understanding of current dynamics and strategic concerns.

Saturday, December 11, 2021

10:00AM Departure (Washington, DC or Congressional District)

Sunday, December 12, 2021

10:50 AM Arrival at Hargeisa International Airport, Somaliland

12:00 PM Check in Ambassador Hotel
Airport Road, Hargeisa
Phone: +252 2 566666

12:00 PM – 1:00 PM Staff time

2:00PM – 3:00 PM Organizational Lunch at the Hotel

3:15 PM – 3:45PM Briefing at Cheetah Conservation Fund Safe House

4:00PM – 5:00PM Meeting with Minister Environment and Rural Development of
Somaliland, Mr. Shukri Haji Ismail Bandare at Cheetah
Conservation Fund Safe House

6:00 PM – 7:00 PM Meeting with women civil society organizations at the Hotel



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

7:30 PM – 9:00 PM Dinner at the Hotel hosted by Foreign Minister

Monday, December 13, 2021

7:00 AM – 8:00 AM Breakfast at the Hotel

9:00 AM – 09:45 AM Meeting with Mr. Muse Bihi Abdi, President of Somaliland

10:00 AM – 12:30PM Visit to Abaarso School
Campus Tour

1:00 PM – 2:30PM Lunch with students and staff

2:30PM – 3:30PM Meeting and discussion with leadership of Abaarso Network

4:00 PM – 5:00 PM Meeting with Leadership of Cheetah Conservation Fund and
Minister of Environment at the Hotel

5:00 PM – 6:30 PM Staff time

7:00 PM – 8:00 PM Meeting with Leadership of University of Hargeisa

8:00 PM – 10:00PM Working dinner hosted by Abaarso Network and Somaliland
Chamber of Commerce

Tuesday, December 14, 2021

6:00 AM – 7:00 AM Breakfast at the Hotel

7:00 AM Depart for Berbera (ground transportation)

8:00 AM – 9:00 AM Visit to Laas Geel - Somaliland Ancient Rock Painting,
proposed UNESCO site; 20,000 years-old site in need of
protection;



THE
HUMPTY DUMPTY INSTITUTE
FOSTRING DIALOGUE

10:00 AM – 11:00 AM	Visit to Berbera Airport, longest runway in Africa, used as space shuttle emergency landing site. Discussion of importance in light of U.S defense interests.
11:00 AM – 12:00 PM	Visit to Berbera Port. Tour of the port. Meeting with port officials, Coast Guard.
12:00 PM – 2:00 PM	Lunch at the Presidential Palace
2:30 PM – 5:00 PM	Return to Hargeisa (ground transportation)
5:00 PM – 7:00 PM	Staff time at the Hotel
4:30 PM – 7:00 PM	Return to Hotel and staff time
7:15 PM – 9:00 PM	Working dinner hosted by leaders of political parties

Wednesday, December 15, 2021

6:00 AM– 7:00 AM	Breakfast at the Hotel
7:00 AM – 8:00 AM	Visit to Hargeisa General Hospital, meeting with Hospital leadership
8:00 AM – 9:00 AM	Visit to Ministry Of Health, Meeting with Minister of Health, Mr. Omar Ali Abdillahi
8:30AM – 10:00 AM	Visit to newly established Geed Deeble National Park for wildlife preservation established with assistance of Cheetah Conservation Fund and Africa Parks Network
11:00AM – 12:00 PM	Return to the hotel and staff time



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

12:00 AM – 1:00 PM	Working lunch at the Hotel
1:30 AM – 2:30 PM	Drive to Barwaaqo University
2:30 PM – 5:00 PM	Visit Barqaaqo University, Somaliland's first residential women's university, campus tour, meeting with students and staff;
5:00 PM – 7:00 PM	Return to the Hotel and staff time
7:00 PM – 9:30 PM	Dinner at the Hargeisa Cultural Center

Thursday, December 16, 2021

7:00 AM – 8:00 AM	Breakfast at the Hotel
9:00 AM – 11:30 AM	Visit to Parliament - House of Representatives and House of Elders (Guurti)
12:00 PM – 2:00 PM	Working lunch with Mr. Muse Bihi Abdi, President of Somaliland and staff
2:00 PM	Return to the Hotel
4:00 PM	Transport to Hargeisa International Airport and departure.

Question 1:**Sponsors:**

1. The Humpty Dumpty Institute
2. Horn of Africa Education Education Development Fund (Abaarso Network)
3. Cheetah Conservation Fund
4. Somalilander-American Health Association
5. Institute for Peace and Conflict Studies at the University of Hargeisa
6. American Global Institute



THE
HUMPTY DUMPTY INSTITUTE
FOSTERING DIALOGUE

November 10, 2021

CHAIRMAN
Dr. Al Khalafalla

DIRECTORS
Cosmo DeNicola
Jennifer Diamond
Mark L. Epstein
Deborah Landey
John Sandy
Ven. Hsin Ting

EX-OFFICIO
Amir Dossal

CONGRESSIONAL ADVISORY BOARD

Rep. Don Bacon (NE)
Rep. Gus Bilirakis (FL)
Rep. André Carson (IN)
Rep. Buddy Carter (GA)
Rep. Judy Chu (CA)
Rep. Yvette D. Clarke (NY)
Rep. Jim Clyburn (SC)
Rep. Ruben Gallego (AZ)
Rep. Garrett Graves (LA)
Rep. Al Green (TX)
Rep. Raul Grijalva (AZ)
Rep. Andy Harris (MD)
Rep. Jim Himes (CT)
Rep. Sheila Jackson Lee (TX)
Rep. Eddie Bernice Johnson (TX)
Rep. Hank Johnson (GA)
Rep. Robin Kelly (IL)
Rep. Daniel T. Kildee (MI)
Rep. Barbara Lee (CA)
Rep. Alan Lowenthal (CA)
Rep. Carolyn Maloney (NY)
Rep. Betty McCollum (MN)
Rep. Gregory Meeks (NY)
Rep. Harry Moore (AL)
Rep. Grace Napolitano (CA)
Rep. August Pfluger (TX)
Rep. Mark Pocan (WI)
Rep. Gregorio Sablan (MP)
Rep. Albio Sires (NJ)
Rep. Bennie Thompson (MS)
Rep. Maxine Waters (CA)
Rep. Debbie Wasserman Schultz (FL)
Rep. Frederica Wilson (FL)

CELEBRITY SPOKESPERSON

Grammy Award Winner Ms. Thelma Houston

Scott Graber
Chief Counsel
Senator Lindsey Graham
290 Russell Senate Office Building
Washington, DC 20510

Dear Mr. Graber:

I am pleased to invite you to participate in a Congressional Delegation to Somaliland scheduled for December 11-18, 2021. The focus of this trip will be the current state of political affairs and the importance of Somaliland for regional security. The delegation will have meetings with senior-level officials of the Somaliland administration and parliamentarians, academics, and cultural leaders. The delegation will also visit schools and health facilities, as well as wildlife conservation areas close to the capital Hargeisa.

Logistics for the delegation will be arranged by the Humpty Dumpty Institute (HDI). HDI is a 501(c)3 organization dedicated to fostering dialogue between U.S. leaders and their senior advisors with regional and national leaders around the world. HDI does not engage in lobbying activities and is nonpartisan and nonideological.

The delegation will depart on Saturday, December 11 and return on Saturday, December 18, 2021. Ethics paperwork will be due by Thursday, November 11, 2021.

Please RSVP to Nataliia Sydorova, HDI's Program Manager at nataliia.sydorova@thehdi.org

We hope you will be able to join us.

Sincerely,

Joseph Merante
Executive Director

CHRISTOPHER A. COONS, DELAWARE, CHAIRMAN
JAMES LANKFORD, OKLAHOMA, VICE CHAIRMAN

BRIAN SCHATZ, HAWAII
JEANINE SHAHEEN, NEW HAMPSHIRE

JAMES E. RISCH, IDAHO
DEB FISCHER, NEBRASKA

SHANNON HAMILTON KOPPLIN, CHIEF COUNSEL AND STAFF DIRECTOR
WILLIAM B. CABLE, CHIEF CLERK

HART SENATE OFFICE BUILDING, ROOM 220
SECOND AND CONSTITUTION AVENUE, NE
WASHINGTON, DC 20510-6425

TELEPHONE: (202) 224-2991
FACSIMILE: (202) 224-7413
TDD: (202) 224-3752

United States Senate

SELECT COMMITTEE ON ETHICS

December 9, 2021

Scott Graber
Office of Lindsey Graham
United States Senate
Washington, DC 20510

Dear Mr. Graber:

This responds to your recent correspondence requesting approval from the Select Committee on Ethics (the Committee) to accept an invitation you received to travel on a fact-finding trip to Hargeisa, Somaliland, on December 11–18, 2021, sponsored by the Humpty Dumpty Institute, the Horn of Africa Education Development Fund, the Cheetah Conservation Fund, the Somalilander-American Health Association, the Institute for Peace and Conflict Studies at the University of Hargeisa, and the American Global Institute (collectively, the Sponsors). Provided that you adhere to the guidance set forth below, it appears that it is permissible for you to accept necessary expenses from the Sponsors in connection with this trip.

Background

Based on your communication with the Committee, the background in this matter is as follows.¹ You are employed as Chief Counsel in the Office of Senator Lindsey Graham. The Sponsors invited you to travel on a fact-finding trip to Hargeisa, Somaliland, on December 11–18, 2021. The Sponsors certified to the Committee that they will pay the necessary expenses² related to the travel and that they are neither lobbyists, lobbying firms, agents of a foreign principal, or otherwise acting as representatives or agents of a foreign government. The Sponsors have also certified that they do not retain or employ registered lobbyists or agents of a foreign principal and that no registered lobbyist or agent of a foreign principal will accompany you at any point throughout your trip.³

Discussion

Privately-sponsored travel includes any gift of travel and travel-related expenses for travel outside the Senate duty station, including transportation, lodging, food and refreshments, and conference fees and materials, whether paid for directly, reimbursed, or provided directly,

¹ If this letter does not correctly recite the facts, contact the Committee immediately.

² The term “necessary expenses” has a specific definition. See *Select Committee on Ethics’ Regulations and Guidelines for Privately-Sponsored Travel – Glossary of Terms* at 8.

³ The term “any point throughout your trip” has a specific definition. See *Select Committee on Ethics’ Regulations and Guidelines for Privately-Sponsored Travel – Glossary of Terms* at 2.

from a private individual or entity, in connection with a Member's, officer's, or employee's official Senate duties. Incorporating reforms from the Honest Leadership and Open Government Act of 2007 (HLOGA), Pub. L. 110-81 (2007), Senate Rule 35.2 permits Members, officers, and employees to accept privately-sponsored travel only with the prior written approval of the Committee.

The Committee's approval process is governed by the *Regulations and Guidelines for Privately-Sponsored Travel and Glossary of Terms* (collectively, *Travel Regulations*). The *Travel Regulations* contain detailed requirements regarding who may sponsor travel; time limits for trips; and the type and amount of expenses that can be reimbursed.

Entities that do not retain or employ a lobbyist or foreign agent and all non-profit organizations designated as tax-exempt organizations under § 501(c)(3) of the Internal Revenue Code of 1986, regardless of whether they retain or employ a lobbyist or foreign agent, may sponsor foreign trips for up to seven days. The seven-day limitation means seven 24-hour periods, calculated from the time of arrival in the trip location to the time of departure from the trip location. For such trips, neither lobbyists nor foreign agents may accompany a Senate invitee at any point throughout the trip, other than in a *de minimis* way.⁴ This means that neither lobbyists nor foreign agents may accompany Senate invitees at any point to and from the event, at the event itself, or at the location being visited.⁵

The Committee has determined that § 501(c)(3) non-profit organizations that are classified as private foundations, as opposed to public charities, may not pay for transportation from the United States to a foreign country.⁶ However, the Sponsors represented to the Committee that they are § 501(c)(3) public charities, as opposed to private foundations, pursuant to the Internal Revenue Code.⁷

Under Senate Rule 35, Senate staff must receive advance authorization signed by the Member or officer under whose direct supervision the individual works in order to accept payment or reimbursement for necessary expenses related to fact-finding travel. Further, such authorization and expenses must be disclosed to the Secretary of the Senate by filing the completed *Employee Pre-Travel Authorization* and the *Employee Post-Travel Disclosure of Travel Expenses* (Form RE-1 and Form RE-2), along with a copy of the *Private Sponsor Travel Certification Form*, and all relevant attachments (e.g., the private sponsor's invitation and itinerary) **within 30 days of the conclusion of Privately-Sponsored Travel.**

⁴ The term "*de minimis*" has a specific definition. See *Select Committee on Ethics' Regulations and Guidelines for Privately-Sponsored Travel – Glossary of Terms* at 3.

⁵ See *Select Committee on Ethics' Regulations and Guidelines for Privately-Sponsored Travel* at 5; see also *Select Committee on Ethics' Regulations and Guidelines for Privately-Sponsored Travel – Glossary of Terms* at 2-3.

⁶ See 26 U.S.C. § 4941 et seq. Section 501(c)(3) of the Internal Revenue Code broadly defines non-profit, charitable, tax-exempt organizations. These § 501(c)(3) organizations are then further defined or designated as "public charities" and "private foundations."

⁷ 26 U.S.C. § 501(c)(3).

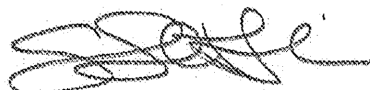
Consistent with these standards and Committee precedent, the Sponsors' factual representations, it appears that it is permissible for you to accept necessary expenses from the Sponsors in connection with this trip, provided that the actual travel and travel-related expenses conform to the information and materials you provided, and the travel and all required documents are disclosed to the Secretary of the Senate (Office of Public Records).

Please be advised that the United States Constitution prohibits the acceptance of any gift, including a meal, from a foreign government without the consent of Congress. In the Foreign Gifts and Decorations Act (FGDA), Congress consented to the acceptance by federal government officials of: (1) gifts of minimal value and (2) travel or the expenses for travel taking place entirely outside the United States, from a foreign government (which includes those acting as a representative or agent of a foreign government).⁸ The Senate has defined minimal value as \$100 or less. Further, pursuant to FGDA, there are certain reporting and procedural requirements that are imposed upon Members, officers, and employees who accept gifts from a foreign government. Please review the Committee's "Dear Colleague" letter of January 11, 2019, setting forth the items to be included in filing that report.

Finally, Senate Rule 34 requires a reporting individual,⁹ on his or her Financial Disclosure Report, to make an annual disclosure of the receipt of payments or reimbursements under Senate Rule 35 from a private sponsor for officially-related travel expenses where, in the aggregate, travel expenses exceed \$415 from that sponsor during a calendar year. However, if a Member, officer, or employee properly reports the receipt of necessary expenses for such travel to the Secretary of the Senate within 30 days of the travel, as discussed above, the travel expenses need not be disclosed a second time on their Financial Disclosure Report.

I hope you find this information helpful. If you have any additional questions, please do not hesitate to contact the Committee.

Sincerely,



Shannon Hamilton Kopplin
Chief Counsel and Staff Director

Enclosure: Travel Checklist

⁸ 5 U.S.C. § 7342.

⁹ A reporting individual is someone whose salary equals or exceeds 120% of the basic rate of pay for GS-15 (\$132,552 for CY 2021) or is a political fund designee and is required to file Financial Disclosure Reports.